

UNITED STATES DISTRICT COURT
DISTRICT OF NEVADA

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KYLE WIEBEN, et al.

Case No. 3:24-cv-00575-MMD-CSC

Plaintiffs,

ORDER

v.

NEVADA GOLD MINES LLC.

Defendant

I. SUMMARY

Plaintiffs¹ bring this collective action against their former employer, Nevada Gold Mines LLC (“NGM”), asserting that NGM violated the Fair Labor Standards Act (“FLSA”), 29 U.S.C. § 201, *et seq.*, and Nevada law by failing to compensate hourly employees for “off the clock” time riding mandatory NGM shuttles to mine sites and handling equipment, tools, and protective clothing outside their scheduled shifts. (ECF No. 1 (“Complaint”).) NGM filed a motion to dismiss. (ECF No. 26 (“Motion”)².) The Court heard oral argument on the Motion. (ECF No. 48 (“Hearing”).) For the reasons explained below, the Court grants the Motion in part and denies it in part. The Court grants the Motion as to Plaintiffs’ Nevada shuttle-time claims, dismissing those claims without prejudice and with leave to amend. The Court denies the Motion as to the remaining FLSA and state law claims.

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¹Named Plaintiffs are Kyle Wieben and Austin Stockstill. (ECF No. 1.)

²Plaintiffs responded (ECF No. 38) and Defendant replied (ECF No. 41). Defendant filed a notice of errata regarding the Motion. (ECF No. 42.)

1 **II. BACKGROUND³**

2 Defendant NGM employed Plaintiffs as hourly employees at several of its gold
 3 mine sites in rural Nevada.⁴ (ECF No. 1 at 4.) Plaintiffs bring suit seeking to recover
 4 unpaid wages on behalf of themselves and a putative class of similarly-situated hourly
 5 employees “who were subject to NGM’s shuttle policy, shift rate pay scheme, and/or
 6 bonus pay scheme.” (*Id.*)

7 At NGM’s mines, Plaintiffs worked shifts of approximately 12 hours a day, four to
 8 five days a week, totaling 48 to 60 hours “on the clock” during a single workweek—a
 9 standard schedule for hourly employees. (*Id.* at 7-8.) NGM did not track its employees’
 10 actual daily and weekly work hours, instead “assum[ing] that [they] worked exactly the
 11 number of hours NGM scheduled them to work” and “pre-fill[ing] Plaintiffs’ [and other
 12 similarly-situated employees’] scheduled shifts” to calculate compensation. (*Id.*) NGM
 13 paid Wieben approximately \$38.50 an hour and Stockstill \$35.51 an hour. (*Id.*)

14 Plaintiffs allege that they were not properly compensated for their off-the-clock
 15 time on NGM’s shuttles to mine sites. (*Id.* at 6-8.) Under NGM’s shuttle policy, hourly
 16 employees are required to “arrive at a designated location (a parking lot) and ride a[n
 17 NGM contracted] shuttle bus to their assigned mine” at the beginning of each workday.
 18 (*Id.* at 2.) They are also required to ride the mandatory shuttle back to the designated lot
 19 at the end of their shifts. (*Id.*) In order to board the shuttles, employees must show
 20 company identification badges. (*Id.* at 10.) They are not permitted to use their own
 21 vehicles or any other means of transportation shuttles to access jobsites. (*Id.*)

22 Because NGM’s mine sites are located in remote areas, hourly employees’ daily
 23 shuttle time is significant: Plaintiffs allege that they spent approximately an hour and 20

25 ³The following facts are adapted from the Complaint.

26 ⁴NGM employed Wieben as a miner in Goldstrike Mine, located in Eureka
 27 County, from approximately January 2018 to October 2022, and Stockstill as an
 28 electrician in Twin Creeks Mine, located in Humboldt County, from approximately
 January 2023 to February 2024. (*Id.* at 4, 7.)

1 minutes on NGM's mandatory shuttles traveling in each direction, sometimes stopping
 2 at multiple sites to drop other employees off, for a total of roughly two hours and 40
 3 minutes a day. (*Id.*) NGM did not compensate Plaintiffs for any of this time. (*Id.*)

4 Plaintiffs further allege that, after requiring employees to shuttle to mine sites,
 5 "NGM requires . . . Hourly Employees to gather tools and equipment [,]....suit out in
 6 protective clothing and safety gear necessary to safely perform their job duties, meet
 7 with Hourly Employees ending their shifts, attend "line out" meetings," and otherwise
 8 begin activities related to their principal job duties prior to the start of their scheduled
 9 shifts, without compensation.⁵ (*Id.* at 2.) These activities take approximately 15 to 45
 10 minutes each work day. (*Id.*) Similarly, at the end of their scheduled shifts, hourly
 11 employees spend 15 to 45 additional unpaid minutes "wash[ing]-up, chang[ing] out of
 12 their safety gear and protective clothing, and stor[ing] their tools and equipment." (*Id.*)

13 Based on these central allegations, Plaintiffs bring claims for (1) failure to pay
 14 overtime wages under the FLSA, 29 U.S.C. § 201, *et seq.*; (2) failure to pay for all hours
 15 worked under NRS §§ 608.140 and 608.016; (3) failure to pay minimum wages in
 16 violation of Art. 15, § 16 of the Nevada constitution; (4) failure to pay overtime wages
 17 under NRS §§ 608.140, 608.018; and (5) failure to timely pay all wages upon
 18 termination under NRS §§ 608.140 and 608.020-050.⁶ (ECF No. 1.) They seek class

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 21 ⁵Plaintiffs specifically allege that NGM requires "protective clothing and safety
 22 gear" including "hard hat, head lamp, reflective shirt, pants, and/or coveralls, ear
 23 protection, steel toed boots, safety glasses, gloves, respirator, SCSR, tracker, mining
 24 belt," and requires gathering tools and equipment including "tool set, wrenches, pliers,
 25 hammers, spare parts, wires, etc." which are "fundamentally necessary to performing
 26 [hourly employees'] jobs." (*Id.* at 12.) Some of this safety gear is mandated by federal
 27 regulation. See 29 C.F.R. § 1910.132; 30 C.F.R. § 56, *et seq.*; 30 C.F.R. § 57, *et seq.*

28 ⁶In bringing these claims as a collective action, Plaintiffs propose three
 29 subclasses: (1) A class of "FLSA Collective Members," including "[a]ll hourly miners,
 30 electricians, and similar employees who worked for NGM during the past 3 years
 31 through final resolution of this action"; (2) a "Nevada Class," including "[a]ll hourly
 32 miners, electricians, and similar employees who worked for NGM in Nevada during the
 33 past 3 years"; and (3) a "Shuttle Class," including "[a]ll hourly miners, electricians, and
 34 similar employees who worked for NGM in Nevada and who NGM required to ride a
 35 shuttle to their designated mine during the past 3 years." (*Id.* at 4-5.)

1 certification, unpaid overtime and minimum wages, and liquidated and punitive
 2 damages, to the extent available under federal and state law. (*Id.* at 26-27.)

3 **III. DISCUSSION**

4 NGM moves to dismiss the Complaint for failure to state a claim under Federal
 5 Rule of Civil Procedure 12(b)(6). (ECF No. 26.) See Fed. R. Civ. P. 8; *Bell Atlantic Corp.*
 6 v. *Twombly*, 550 U.S. 544, 570 (2007) (holding that to withstand a Rule 12(b)(6)
 7 challenge, a plaintiff must allege facts to “nudge[] their claims across the line from
 8 conceivable to plausible”); *Ashcroft v. Iqbal*, 556 U.S. 662, 678-79 (2009) (holding that a
 9 district court must accept as true all well-pled factual allegations in a complaint, while
 10 legal conclusions are not entitled to the assumption of truth). NGM argues that (1)
 11 Plaintiffs’ FLSA claims are deficient because the Complaint fails to plead that any class
 12 plaintiff worked forty or more hours in a single workweek; (2) all “shuttle-time” claims fail
 13 because transportation time is not compensable under the FLSA or Nevada law; (3)
 14 Plaintiffs’ state minimum wage claims fail because NGM complied with minimum wage
 15 requirements; and (4) Wieben’s claims are barred by the statute of limitations.⁷ (ECF
 16 No. 26.) The Court heard oral argument limited to two issues raised in the parties’ filings
 17 regarding Plaintiffs’ shuttle-time and minimum wage claims.⁸ (ECF No. 48.) The Court
 18 will address each of NGM’s asserted bases for dismissal in turn.

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22 ⁷NGM also argues that any claims regarding “meal and rest” breaks fail because
 23 the FLSA does not require employers to compensate meal and rest time, and because
 24 there is no private right of action under NRS § 608.019. (ECF No. 26 at 14-15.) In their
 opposition, however, Plaintiffs maintain that they are not attempting to raise any direct
 meal-and-rest time claims. (ECF No. 38 at 13-14.) Based on this representation, the
 Court need not further address NGM’s argument as to this issue.

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29 ⁸The Court heard argument as to two narrow questions: “(1) [W]hether the
 30 Nevada Supreme Court’s answer to a pending certified question regarding the
 incorporation of the Portal-to-Portal Act into Nevada’s wage-hour statutes will impact
 Plaintiffs’ Nevada-law shuttle claims in the instant action,” and “(2) whether, under
 Nevada law, a minimum-wage violation is properly calculated based on the workweek
 method, or based on each individual hour worked.” (ECF No. 47.)

1 **A. FLSA Overtime Claims**

2 NGM first argues that Plaintiffs' FLSA overtime claims should be dismissed
 3 because the Complaint "fails to plead with particularity any class plaintiff that worked
 4 forty hours in a given workweek," instead relying only on "generalized allegations and
 5 patterns of unpaid time." (ECF No. 26 at 8-9.) At this stage, however, Plaintiffs'
 6 allegations are sufficient to support that they worked more than forty hours during some
 7 or all weeks as NGM hourly employees, and the Court declines to impose an
 8 inappropriately heightened particularity requirement.⁹

9 Addressing the degree of specificity required to state a claim for failure to pay
 10 minimum or overtime wages under the FLSA, the Ninth Circuit has made clear that in
 11 general, "a plaintiff asserting a claim to overtime payments must allege that she worked
 12 more than forty hours in a given workweek without being compensated for the overtime
 13 hours worked during that workweek." *Landers v. Quality Commc'n's, Inc.*, 771 F.3d 638,
 14 644-46 (9th Cir. 2014) ("[A]t a minimum [a] plaintiff must allege at least one workweek
 15 when he worked in excess of forty hours and was not paid for the excess hours . . .").
 16 Because "the pleading of detailed facts is not required under Rule 8," a plaintiff need not
 17 "plead their hours with mathematical precision," or even "approximate the number of
 18 hours worked without compensation." *Id.* at 646 (quoting *Dejesus v. HF Mgmt. Servs., LLC*, 726 F.3d 85, 90 (2d Cir. 2013)). See also *id.* at 645 ("[W]e decline to make the
 19 approximation of overtime hours the *sine qua non* of plausibility for claims brought
 20 under the FLSA."). Nevertheless, a plaintiff must do more than simply "parrot the
 21 statutory language of the FLSA"; they must "draw on their memory and personal
 22 experience to develop factual allegations with sufficient specificity that they plausibly
 23 suggest that a defendant failed to comply with its statutory obligations." *Id.* at 643. This
 24 plausibility inquiry is flexible and "context-specific." *Landers*, 771 F.3d at 645 (quoting
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 27 ⁹NGM acknowledges that, even if the Court were to dismiss Plaintiffs' overtime
 28 claims as too general, the deficiency "might be remedied by alleging a specific week for
 each plaintiff." (*Id.* at 20-21 n. 17.)

1 *Lundy v. Catholic Health System of Long Island Inc.*, 711 F.3d 106, 114 (2d Cir.2013)
 2 (“A plaintiff may establish a plausible claim by estimating the length of her average
 3 workweek during the applicable period and the average rate at which she was paid, the
 4 amount of overtime wages she believes she is owed, *or any other facts that will permit*
 5 *the court to find plausibility.*”) (emphasis added)).

6 NGM argues that Plaintiffs’ allegations are deficient under *Landers*. (ECF No. 26
 7 at 8-9.) See 771 F.3d at 640-41, 645-46 (finding that FLSA claims failed to cross the line
 8 between mere possibility and plausibility because, although the plaintiff alleged in
 9 general terms that he worked more than 40 hours per week and stated facts going to
 10 defendants’ “*de facto* ‘piecework no overtime’” compensation system, he failed to
 11 include “any detail regarding a given workweek”). See also *Pruell v. Caritas Christi*, 678
 12 F.3d 10, 13 (1st Cir.2012) (finding allegations deficient where they simply paraphrased
 13 the statute, without examples of unpaid time, a description of the uncompensated work,
 14 or estimates of amounts). But “*Landers* does not stand for the proposition that a plaintiff
 15 asserting an overtime claim must plead an itemized calendar of each date on which he
 16 was denied overtime wages and the amount of those unpaid wages.” *Sanchez v. Sams*
 17 *W., Inc.*, No. 2:21-CV-05122-SVW-JC, 2021 WL 8531592, at *2 (C.D. Cal. Dec. 23,
 18 2021). See also *Landers*, 771 F.3d at 644-46 (noting that “most (if not all) of the detailed
 19 information concerning a plaintiff-employee’s compensation and schedule is in the
 20 control of the defendants”). And here, Plaintiffs have alleged facts which suggest more
 21 than a mere possibility or vague pattern of failure to pay overtime.

22 Plaintiffs specifically assert that under their normal schedules, they were
 23 expected to work 12-hour shifts over four- or five-day workweeks, totaling 48 to 60
 24 hours of work per week.¹⁰ (ECF No. 1 at 4.) By definition, any hours worked beyond this

26 ¹⁰Elsewhere in its response, NGM does not appear to take issue with Plaintiffs’
 27 characterization of the average workweek as 48 to 60 hours. For example, NGM notes
 28 on its own accord that “[a]lthough the Complaint does not allege it, Plaintiffs did receive
 overtime pay for those overtime hours [included in their shifts] they worked each
 workweek.” (ECF No. 26 at 18 n. 15.)

1 48- or 60-hour baseline would constitute overtime. See, e.g., *Coyne v. Las Vegas*
 2 *Metro. Police Dep’t*, No. 2:22-cv-00475-APG-VCF, 2022 WL 4379155, at *2 (D. Nev.
 3 Sept. 21, 2022) (“A reasonable inference from the allegation that the [‘on the clock’] shift
 4 they were working was itself overtime . . . is that any pre- and post-shift activities would
 5 also constitute overtime if that time is compensable.”). Plaintiffs also provide sufficient
 6 specificity regarding their activities during overtime periods. See *Pruell*, 678 F.3d at 13.
 7 For example, they allege that they spent 15 to 45 minutes at the beginning and end of
 8 each scheduled shift gathering and returning tools and equipment and handling
 9 protective equipment, and they assert they were not compensated for this time.¹¹ (ECF
 10 No. 1 at 4, 7-8, 10.)

11 These facts distinguish the instant circumstances from those in which more
 12 conclusory allegations force defendants to guess if and when an alleged FLSA violation
 13 has occurred. See, e.g., *Clark v. Bank of Am., N.A.*, No. 2:16-cv-02228-GMN-VCF,
 14 2017 WL 3814665, at *2 (D. Nev. Aug. 30, 2017) (finding that one plaintiff’s claims failed
 15 because she did not “supplement the general allegation of uncompensated overtime
 16 pay with a specific workweek,” but concluding that a different plaintiff met the standard
 17 by providing shift hours and the average daily pre-shift time for which she was not paid
 18 during a pay period); *Coyne v. Station Casinos LLC*, No. 2:16-cv-02950-JCM-NJK, 2017
 19 WL 1745031, at *4 (D. Nev. May 2, 2017) (finding a plaintiff’s allegations insufficient
 20 where his “failure to identify specific shift lengths and details of a specific work week”
 21 would “require[] the court to assume that he always worked five shifts of eight hours per
 22 week and never deviated therefrom”); *Pearson v. InTouchCX Sols., Inc.*, No. 2:23-CV-
 23 01888-APG-MDC, 2024 WL 4279340, at *4 (D. Nev. Sept. 23, 2024).

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27 ¹¹As further discussed below, Plaintiffs state that they do not intend to bring
 28 FLSA claims regarding shuttle time, and thus their FLSA claims are confined to these
 other pre- and post-shift activities.

1 In sum, because Plaintiffs have stated facts supporting that they worked in
 2 excess of 40 hours each week under their standard schedules, the Court finds that they
 3 need not plead more and declines to dismiss the FLSA overtime claims.

4 **B. Shuttle-Time Claims**

5 Defendant next argues that Plaintiffs fail to state viable shuttle-time claims under
 6 Nevada law or the FLSA based on their allegations that NGM “subjected [employees] to
 7 its shuttle policy that required them to work significant time ‘off the clock’ without
 8 compensation.” (ECF No. 26 at 10-14.) Plaintiffs emphasize that they only bring shuttle-
 9 time claims under state law and do not intend to bring independent claims regarding
 10 transportation hours under the FLSA. (ECF No. 38 at 5-6.) The Court construes the
 11 Complaint accordingly. Because Plaintiffs fail to plead facts supporting any colorable
 12 shuttle-time claims under Nevada law, the Court dismisses these claims. However, as
 13 explained below, the Court will grant Plaintiffs leave to amend to replead facts
 14 supporting that NGM’s shuttle pickup lots constitute work sites, such that after arrival at
 15 designated loading areas, Plaintiffs’ time constitutes compensable work.¹² Given that
 16 narrow questions of Nevada law are dispositive here, the Court’s ruling does not rest on
 17 the outcome of an adjacent certified question currently pending before the Nevada
 18 Supreme Court—namely, whether the federal Portal-to-Portal Act, which makes some
 19 kinds of work non-compensable under the FLSA, has been incorporated into Nevada
 20 wage and hour statutes.¹³

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22 ¹²In the Complaint, Plaintiffs also point to NRS § 608.140 in asserting their
 23 Nevada-law claims. But as NGM notes, NRS § 608.140 provides a mechanism for
 24 attorney’s fees, but does not provide an independent basis for relief. (ECF No. 26 at 13
 n. 6.)

25 ¹³At the Hearing, the Court heard argument on the potential impact of the
 26 pending certified question raised in *Malloy v. Amazon.com Servs., LLC*, No. 2:22-CV-
 27 00286-ART-MDC, 2024 WL 3276274, at *1-2 (D. Nev. July 1, 2024). In *Malloy*, Amazon
 28 employees brought claims related to mandatory pre-shift protective screenings for
 COVID-19. See *id.* Judge Anne Traum found that Nevada “has not incorporated the
 Portal-to-Portal Act,” but ultimately directed a certified question to the Nevada Supreme
 Court. *Id.* at *3 (citing *In re: Amazon.Com, Inc. Fulfillment Ctr. Fair Lab. Standards Act
 (FLSA) & Wage & Hour Litig.*, 905 F.3d 387, 402-04 (6th Cir. 2018)). Counsel for NGM

Under Nevada law, “an employer shall pay to the employee wages for each hour the employee works.” NRS § 608.016. See also *id.* § 608.018(2) (providing that an employee is entitled to overtime compensation for qualifying hours worked). The Nevada Labor Commissioner has directly addressed work outside of scheduled hours and compensation for employee travel in regulations implementing NRS § 608.016. See NAC § 608.115; *id.* § 608.130. See also NRS § 233B.040(1) (providing that properly-adopted agency regulations “have the force of law”); *id.* § 607.160 (charging the Labor Commissioner with enforcing Nevada labor laws). The regulations provide that, in general, “[a]n employer shall pay an employee for all time worked by the employee at the direction of the employer, including time worked by the employee that is outside the scheduled hours of work of the employee.” NAC § 608.115(1). However, NAC § 608.130(2)(a) further specifies that “travel by an employee” is “considered to be time worked by the employee” only “(1) If the travel is between different work sites during a workday; or (2) If the employee is providing transportation for another employee on behalf of an employer who offers transportation for the convenience of his employees.” *Id.* § 608.130(2)(a). By contrast, travel “[i]s not considered to be time worked by the employee if the travel is between the home of the employee and the place of work of the employee regardless of whether the employee works at a fixed location or at different places of work.” *Id.* § 608.130(2)(b) (emphasis added).

Because Nevada law is clear that travel does not qualify as time worked when it is between the home of the employee and the “place of work” under NAC §

maintained that in their view, the Nevada Supreme Court’s response to the certified question in *Malloy* would not impact the resolution of the claims in this case, because whereas *Malloy* involves unsettled questions as to the appropriate standard for determining whether some kinds of pre-shift activities are compensable work, explicit Nevada statutory provisions make clear that travel time does not constitute work. Counsel for Plaintiffs, meanwhile, maintained that the PPA has not been incorporated, and that regardless, the PPA did not change the definition of work, only creating a category of non-compensable work. Plaintiffs do not concede, moreover, that the incorporation of the Portal-to-Portal would prevent them from stating a claim. (ECF No. 38 at 22-23.)

1 608.130(2)(b), but does qualify when it is “between different work sites during a
2 workday” under NAC § 608.130(2)(a)(1), the question now before the Court is relatively
3 straightforward: do the lots where employees arrive to board NGM’s shuttles constitute
4 “places of work,” or does shuttle time fall within the purview of travel between
5 employees’ homes and their first work sites of the day (i.e., the mine sites)? Indeed, at
6 the Hearing, Plaintiffs’ counsel acknowledged that a shuttle pickup site must be
7 considered a “place of work,” “a place where work is performed,” or the “start of work”
8 under NAC § 608.130(2)(a) in order for Plaintiffs’ claims to survive. (ECF Nos. 48, 49.)

9 NGM argues that their shuttles do nothing more than “provide[] transportation to-
10 and-from the work site” and thus that a shuttle pickup site is not itself a work site. (ECF
11 No. 26 at 14.) Plaintiffs contend, in response, that “when the employer requires
12 employees to meet at an employer-owned or controlled location where they are required
13 to get on employer-controlled shuttle buses because those shuttles are the only way
14 employees can access the employer’s gold mines, everything after the employee
15 arrives at the shuttle pick-up location is compensable under Nevada law.” (ECF No. 38
16 at 8.) The Court ultimately agrees with Defendants.

17 Plaintiffs allege (1) they were required to meet at parking lots owned or leased by
18 NGM; (2) where third-party buses contracted by NGM picked them up and transported
19 them to mines—sometimes many hours away—and later dropped them off; and (3) they
20 were prohibited from using their own vehicles or other forms of transportation to enter
21 their job sites. (ECF No. 1 at 2, 4, 7-10.) Besides asserting that they were required to
22 present employee identification badges when they boarded the shuttles, Plaintiffs do not
23 allege any facts suggesting that they were required to perform specific tasks for NGM
24 once on board, or for example, required to undergo regular trainings during transit.
25 (ECF Nos. 1, 47, 48.) At the Hearing, Plaintiffs’ counsel represented that they are
26 unaware of the exact restrictions placed on employees riding the bus, but although
27 Plaintiffs were obligated to follow workplace rules on the shuttles, “[t]here’s no allegation
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1 in the Complaint . . . that they have to review mine charts" or do similar tasks related to
 2 their employment. (ECF Nos. 48, 49.)

3 Plaintiffs rely heavily on the fact that NGM's policy made use of the shuttle
 4 system mandatory. Indeed, Plaintiffs' counsel acknowledged at the Hearing that the
 5 calculus would change if NGM's shuttles were merely optional. (ECF Nos. 48, 49.)
 6 Here, Plaintiffs suggest that because shuttle transport is imposed "at the direction of the
 7 employer" and instituted for NGM's convenience, it is compensable work under Nevada
 8 law. (ECF No. 38 at 6-8.) They point to Nevada's wage-hour laws broadly requiring
 9 compensation for both scheduled and unscheduled work hours. See NRS § 608.016;
 10 NAC § 608.115(1) (requiring payment to employees for "all time worked...at *the*
 11 *direction of the employer*" including outside of scheduled hours) (emphasis added). In
 12 addition, they argue that the definition of "work" in Nevada remains consistent with the
 13 federal understanding established in *Tennessee Coal, Iron & R.R. Co.*, 321 U.S. 590
 14 (1944), predating the Portal-to-Portal Act, under which work is defined as "physical or
 15 mental exertion (whether burdensome or not) controlled or required by the employer
 16 and pursued necessarily and primarily for the benefit of the employer and his
 17 business[.]" *Cadena v. Customer Connexx LLC*, 51 F.4th 831, 836-37 (9th Cir. 2022)
 18 (quoting *Tennessee Coal*, 321 U.S. at 598).¹⁴

19 But Plaintiffs' effort to derive a favorable definition of work applicable here rests
 20 on a strained reading of the relevant statutes. To start, while NRS § 608.016 and NAC §
 21 608.115(1) mandate compensation for "each hour worked" and "all time worked at the
 22 direction of the employer" they do not, by their plain language, address whether an
 23 activity *is* "work" in the first place. Meanwhile, as the Court has already discussed, the
 24 most direct articulation of how travel time should be treated is set out in NAC § 608.130,
 25 which *does* explicitly restrict the types of activities which can be rightly "considered time

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 27 ¹⁴While *Tennessee Coal* predates the Portal-to-Portal Act, Plaintiffs emphasize
 28 that the Portal-to-Portal Act did not change the definition of work, but only relieved
 employers from having to compensate "preliminary" or "postliminary" activities unless
 they are "integral and indispensable" to the employee's principal activity.

1 worked." Plaintiffs contend that NAC § 608.130(2)(b) is meant to exclude only "time
 2 spent strictly commuting." But nothing in the language of NAC § 608.130 suggests that,
 3 when an employer requires an employee to take a certain form of transportation to their
 4 job site, travel which would otherwise undeniably be excluded from the definition of
 5 compensable work automatically becomes work, even when no other employer-directed
 6 activities occur during transit.¹⁵ Similarly, even assuming the framing of "work" in
 7 *Tennessee Coal*, 321 U.S. at 598, is generally applicable in Nevada state-law claims,
 8 the Court will not apply that broad definition to wholly undercut specific provisions of
 9 Nevada law which are *meant* to narrow the contours of compensable work in the state.
 10 Moreover, even if the Court considers Plaintiffs' focus on shuttle time as an activity
 11 occurring to some extent "at the direction of the employer," it is significant that here, in
 12 contrast to other kinds of unscheduled work hours, Plaintiffs would inevitably need to
 13 travel to- and from- work regardless of NGM's shuttle policy.

14 In short, the Court finds that without more facts suggesting that work-related
 15 activities occur at the shuttle pickup sites or on the buses, Plaintiffs' allegations are
 16 insufficient to suggest that the pickup sites qualify as a place of work. It is true that, as
 17 defense counsel acknowledged at the Hearing, a shuttle pickup zone *could* conceivably
 18 qualify as a work site if, taken together, sufficient facts support that employees are
 19 required to perform work activities there. (ECF Nos. 47, 48.) No such facts are alleged
 20 here, and the mandatory nature of the shuttle policy is not enough on its own. But
 21 because the Court cannot conclude that amendment of the shuttle-time claims would be
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23 ¹⁵At the Hearing, Plaintiffs' counsel also pointed to NAC § 608.130(2)(a)(2) to
 24 argue that, because the shuttle-time policy is solely for NGM's own convenience and
 25 not for the convenience of NGM employees, it should be considered time worked. (ECF
 26 Nos. 47, 48.) But NAC § 608.130(2)(a)(2) functions to distinguish one of two limited
 27 subsets of travel which constitute work—travel where "the employee is providing
 28 transportation for another employee on behalf of an employer who offers transportation
 for the convenience of his employees"—from the broader category of non-work travel
 under NAC § 608.130(2)(b). Those are not the circumstances here, and NAC §
 608.130(2)(a)(2) does not support the broader proposition that any transportation not
 offered solely for the convenience of employees must, without more facts, be time
 worked. Indeed, the narrow construction of this subsection weighs against that reading.

1 futile, it grants Plaintiffs leave to amend to state additional facts demonstrating that
 2 shuttle pickup zones—and/or shuttles themselves—constitute places of work under
 3 Nevada law.

4 **C. Minimum Wage Claims**

5 NGM next argues that Plaintiffs cannot state viable minimum wage claims under
 6 Nevada law because their average hourly rate exceeded Nevada's minimum wage.
 7 (ECF No. 26 at 15-19.) Defendant asserts, here, that the Court must apply the
 8 "workweek method"—the standard method applied for FLSA claims—to calculate
 9 whether a minimum wage violation has occurred. (*Id.*) Under the workweek method,
 10 "the total wages paid to an employee during an entire workweek is divided by the total
 11 number of hours worked by that employee in the same workweek." (ECF No. 38 at 10.)
 12 See *Sullivan v. Rivera Holdings Corp.*, No. 2:14-cv-00165-APG-VCF, 2014 WL
 13 2960303, at *1 (D. Nev. June 30, 2014) (noting that under FLSA's calculation scheme,
 14 there is no violation "[i]f the total wage paid to an employee in any given workweek
 15 divided by the total hours worked that week equals or exceeds the applicable minimum
 16 wage"). Plaintiffs counter that the Court should decline to apply the FLSA's workweek
 17 method because Nevada law, including under the Minimum Wage Amendment ("MWA")
 18 set out in Article 15 of the Nevada Constitution, instead "ties the required [minimum]
 19 payment to the *individual hour worked*." (ECF No. 38 at 10.) See *Porteous v. Capital*
 20 *One Servs. II, LLC*, 809 F. App'x. 354, 357-58 (9th Cir. 2020) (interpreting minimum
 21 wage violation based on individual hours); Nev. Const. art. 15, § 16 (providing that
 22 "each employer shall pay a wage to each employee of not less than the hourly rates set
 23 forth in this section). Plaintiffs argue that because Plaintiffs were not paid *any* wages for
 24 their pre- and post-shift hours arranging tools and gear and on NGM shuttles, they have
 25 properly stated Nevada minimum wage claims. The Court agrees with Plaintiffs.

26 As a preliminary matter, Plaintiffs do not dispute that if the Court applies NGM's
 27 proposed workweek method—considering only whether Plaintiffs' weekly compensation
 28 exceeded Nevada's minimum hourly wage of approximately \$12 when averaged across

total compensated and uncompensated hours—they cannot support their minimum wage claims. (ECF Nos. 48, 49.) See *Sullivan*, 2014 WL 2960303, at *1. NGM properly notes that “Plaintiffs’ hourly rate [averaged across alleged uncompensated hours] was \$25.57, more than double the minimum wage [of \$12]” during both four- and five-day workweeks. (ECF No. 26 at 17-18.)¹⁶ On the other hand, there is no question that if the Court takes Plaintiffs’ proposed approach and considers whether they received minimum wage for *individual hours* worked, Plaintiffs have adequately supported minimum wage claims by alleging they received \$0 in compensation for the time they spent dealing with equipment, tools and clothing before and after their shifts.¹⁷

To determine which approach to apply here, the Court must consider whether the Nevada Supreme Court has signaled its adoption of either method. See *Nelson v. Wal-Mart Assocs., Inc.*, No. 3:21-cv-00066-MMD-CLB, 2022 WL 394736, at *4 (D. Nev. Feb. 9, 2022) (citing *Kaiser v. Cascade Capital, LLC*, 989 F.3d 1127, 1131-32 (9th Cir. 2021)) (noting that where the Nevada Supreme has not decided an issue, the Court must “predict how the highest state court would decide the [state law] issue using intermediate appellate court decisions, decisions from other jurisdictions, statutes, treatises, and restatements as guidance”). See also *Terry v. Sapphire Gentlemen’s Club*, 336 P.3d 951, 956 (Nev. 2014) (noting that the Nevada Supreme Court “has signaled its willingness to part ways with the FLSA where the language of Nevada’s statutes has so required”); *Thomas v. Nevada Yellow Cab Corp.*, 327 P.3d 518, 522

¹⁶In its Motion, NGM calculates that based on an estimated \$35.51 hourly rate for officially scheduled shift hours, Plaintiffs' weekly compensation totaled \$1,704.48 for a four-day workweek and \$2,130.60 for a five-day workweek. Taking into account allegedly uncompensated hours, NGM estimates that Plaintiffs worked 66 hours and 40 minutes during a four day work week, and 83 hours and 20 minutes during a five day work week, assuming that Plaintiffs had no meal breaks and spent 15 to 45 minutes at the beginning and end of the work day dealing with protective clothing and equipment and 1 hour and 20 minutes commuting each direction on NGM's shuttles. (ECF No. 26 at 17-18.)

¹⁷Because the Court dismisses Plaintiffs' shuttle-time claims, their remaining state claims are limited to other pre- and post-shift activities.

(2014) (“[O]ur recent precedents have established that we consider first and foremost the original public understanding of constitutional provisions . . . ”).

Plaintiffs point primarily to *Porteous*, 809 F. App’x. 354, where the Ninth Circuit concluded that “[a]bsent contrary authority from the Nevada Supreme Court . . . the MWA is best interpreted to guarantee a minimum wage for each individual hour worked, rather than as an average over a workweek.” *Id.* at 358 (reasoning that under NRS § 608.016, Nevada law requires payment “for each hour that the employee works” and thus ties compensation directly to individual hours worked, whereas the FLSA uses the language “[] an hour”). In *Nelson*, 2022 WL 394736, this Court reached the same conclusion as the *Porteous* court. Defendants in that case argued that plaintiff Wal-Mart employees could not state a claim for unpaid pre-shift activities under the MWA because their hourly rate was above minimum wage. See *Nelson*, 2022 WL 394736, at *3-5. This Court was “unpersuaded that Nevada law permits averaging unpaid overtime with compensated regularly scheduled work to provide cover for employers who do not pay minimum and overtime wages.” *Id.* at *5.

NGM asserts that Plaintiffs' emphasis on *Porteous* is misplaced in light of the Nevada Supreme Court's post-*Porteous* decision application of an averaging method in *A Cab, LLC v. Murray*, 501 P.3d 961 (Nev. 2021) (*en banc*).¹⁸ In *A Cab*, plaintiffs representing a class of taxicab drivers brought suit against their employer for MWA violations. See 501 P.3d at 967 (2021). On appeal, the Nevada Supreme Court analyzed the district court's calculation of damages and noted that "[i]n theory, minimum wage damages are simple to calculate: multiply the hours worked in a pay period by the applicable minimum hourly wage to calculate the minimum amount due, then subtract

¹⁸Although this Court’s decision in *Nelson* post-dates *A Cab* by several months, as NGM notes, “neither the parties nor the Court in *Nelson* had the benefit of the Nevada Supreme Court’s *A Cab* guidance at the time the *Nelson* briefing was completed.” (ECF No. 41 at 6.)

1 the actual pay received to determine whether a deficiency exists.”¹⁹ *Id.* at 967. As was
 2 relevant to the damages calculation, *A Cab*’s wage information and data was recorded
 3 in a combination of electronic shift- and wage- records and handwritten “trip sheets.” *Id.*
 4 The *A Cab* court found that the district court properly calculated damages, even when it
 5 estimated and averaged missing figures to compensate for unwieldy data. See *id.*

6 While *A Cab* includes no language expressly adopting the FLSA’s workweek
 7 method, NGM argues that *A Cab*’s reasoning implicitly rests on that method and
 8 constitutes a clear mandate from the state high court. But a careful review of *A Cab*
 9 reveals meaningful differences from the instant action which counsel against deducing
 10 from it that the workweek method should be applied to the minimum wage claims here.
 11 Most significantly, where Plaintiffs in the instant action were paid at a specified rate on
 12 an hourly basis, the taxi drivers in *A Cab* were paid in a different manner, which
 13 included commissions and tips, as well as a minimum wage subsidy. See *id.* at 967-72.
 14 See also App. Brief, *A Cab, LLC v. Murray*, No. 77050 (Nev. Sup. Ct. Aug. 5, 2020)
 15 (noting that *A Cab* “supplemented drivers’ income [from rides]” to reach minimum
 16 wage); NRS § 706.8844 (requiring drivers to keep a daily trip sheet recording times and
 17 fares for each trip). At the Hearing, NGM’s counsel acknowledged that *A Cab*
 18 employees received “multiple categories [of pay] all shuffled together,” even if
 19

20 ¹⁹The *A Cab* court determined that this is indeed how calculations were
 21 performed by the lower court to determine Plaintiffs’ damages resulting from violations
 22 during a more recent years of employment; “*A Cab* provided the drivers with its own
 23 computerized pay and hour records, and the drivers’ expert simply entered that data
 24 into a spreadsheet” *Id.* at 971. For an earlier period, however, *A Cab* provided
 25 significantly less detailed information: “The drivers were given data, in electronic format,
 26 for the wages paid and the number of shifts worked,” but “*A Cab* failed to provide
 27 computed hours worked data,” instead “provid[ing] copies of the drivers’ handwritten
 28 ‘tripsheets,’ which reflected the hours actually worked during each shift.” *Id.* at 967. For
 this earlier period, the “drivers’ expert calculated the average hours per shift using the
 data [across the time period] and multiplied that estimated average by both the number
 of shifts per each pay period and the minimum wage per hour to determine the wages
 that should have been paid for each pay period.” *Id.* The Nevada Supreme Court
concluded that although the drivers could have ultimately determined hours worked
from what was provided in rough form, the district court’s approximation of damages
based on estimated hours-per-shift was appropriate. See *id.*

1 “commission was only part of it.” (ECF Nos. 48, 49.) The distinction matters, because
 2 NAC § 608.115(2) explicitly provides that “[i]f an employer pays an employee by salary,
 3 piece rate or any other wage rate *except for a wage rate based on an hour of time*, the
 4 employer shall pay an amount that is at least equal to the minimum wage when the
 5 amount paid to an employee in a pay period is divided by the number of hours worked
 6 by the employee during the pay period” (emphasis added). In other words, while NAC §
 7 608.115(2) plainly condones an averaging method for employees who are *not* paid by
 8 the hour, it sets hourly workers apart.

9 Indeed, in declining to apply the workweek method to Nevada claims, the
 10 *Porteous* court specifically considered the fact that NAC § 608.115(2) “exempt[s] hourly
 11 wage earners from a time-averaging rule applicable to salary and other workers,”
 12 viewed alongside the emphasis on compensation “for each hour the employee works”
 13 set out in statute. *Porteous*, 809 F. App’x. at 359 (citing NRS § 608.016; *id.* §
 14 608.018(1)(b)). *See also In re: Amazon.Com, Inc. Fulfillment Ctr. Fair Lab. Standards*
 15 *Act (FLSA) & Wage & Hour Litig.*, 905 F.3d 387, 407 (6th Cir. 2018) (reasoning that
 16 “[t]he import of § 608.115(2) is clearly that only the minimum wages of non-hourly paid
 17 employees may be calculated on a per-pay-period basis to determine whether there is a
 18 minimum wage violation”); *Nelson*, 2022 WL 394736, at *5 (“NAC §
 19 608.115...undermines Defendant’s argument, since the provision expressly exempts
 20 hourly workers like Nelson and the other Opt-in Plaintiffs from the calculation
 21 scheme.”).²⁰

22 In short, the *A Cab* court was tasked only with reviewing the type of question
 23 NAC § 608.115(2) implicitly anticipates: where multiple types of pay are “shuffled

24 ²⁰The Court is not persuaded by NGM’s proposed rationales for interpreting NAC
 25 § 608.115(2) differently. At the Hearing, for example, NGM’s counsel pointed to NRS §§
 26 608.40 and 608.050, which provide penalties for failure to pay an employee after
 27 termination, and calculate those penalties based on a daily rate, to suggest that an
 28 averaging method is implied to be appropriate throughout Nevada law. (ECF Nos. 48,
 49.) But the use of an averaging methodology in the unique context when an employee
 has ceased working—where estimating figures is a necessity—is different from the
 context here, and does not translate to an overarching rule applicable in this case.

1 together," how should a court identify a MWA violation and calculate damages? That is
2 not the question here, where Plaintiffs are hourly employees for whom an averaging
3 method is not explicitly sanctioned, and for whom statutory language requiring payment
4 for "each hour worked" has its clearest application.

5 Moreover, the Nevada Supreme Court has separately maintained—including in
6 post-*A Cab* decisions—that minimum wage claims are similar to wage claims for unpaid
7 hours. See, e.g., *Martel v. HG Staffing, LLC*, 519 P.3d 25, 30 (Nev. 2022) (reasoning
8 that NRS § 608.016 claims for unpaid wages are "analogous to claims under the MWA"
9 because, if an employee is not paid wages, they have not received the minimum wage"
10 and noting that "[b]ecause the Martel employees are seeking wages that were allegedly
11 not paid, i.e., they received less than the minimum wage, they are functionally asserting
12 claims under NRS 608.260 and the MWA"). And the state high court has repeatedly
13 emphasized that the MWA is broad in scope and has particular force as a publicly-
14 enacted mandate. See, e.g., *Doe Dancer I v. La Fuente, Inc.*, 481 P.3d 860, 872 (Nev.
15 2021) (noting that the MWA "expressly and broadly defines employee"); *Terry*, 336 P.3d
16 at 955 (noting that the MWA reflects "voters' wish that more, not fewer, persons would
17 receive minimum wage protections"); *Thomas*, 327 P.3d at 521 (eliminating the previous
18 statutory minimum wage exemption for taxi cab workers following enactment of the
19 MWA and emphasizing the "principle of constitutional supremacy"). The Court also finds
20 unconvincing NGM's argument that the workweek method is necessary from a "practical
21 standpoint," because those who make more than minimum wage and are not part of the
22 class the MWA is intended to protect. (ECF Nos. 48, 49.) If an employee is entitled to
23 minimum wage for each hour worked, all hourly employees who are not paid for any
24 given hour benefit from a calculation based on individual hours.

25 Taken together, these principles weigh against an overbroad interpretation of *A*
26 *Cab* as fundamentally altering the reasoning in *Porteous*. Because the Court remains
27 unpersuaded that Nevada law permits use of an averaging method to provide cover for
28

1 employers who do not pay minimum and overtime wages to hourly employees, the
 2 Court denies NGM's Motion.

3 **D. Statute of Limitations as to Wieben's Claims**

4 Finally, NGM asserts that many of Wieben's claims are barred by a two-year
 5 statute of limitations.²¹ (ECF No. 26 at 19-20.) Defendant attaches, as an exhibit to the
 6 Motion, Wieben's notice of resignation form indicating his intention to resign on October
 7 18, 2022. (ECF No. 26-1.) Wieben filed his Complaint on October 24, 2024 – apparently
 8 several days beyond the two-year mark, based on the handwritten date on the notice.
 9 The Court declines to dismiss Wieben's claims on statute of limitations grounds.

10 To start, Wieben himself alleges in the Complaint only that he worked at NGM
 11 "through approximately October 2022" (ECF No. 1 at 4), and NGM bases its argument
 12 that Wieben specifically ceased work on October 18, 2022, wholly on the extrinsic
 13 resignation notice (ECF No. 26-1). "Generally, a district court may not consider any
 14 material beyond the pleadings in ruling on a Rule 12(b)(6) motion." *Anderson v.*
 15 *Albertson's LLC*, 679 F. Supp. 3d 1049, 1052-53 (D. Nev. 2023) (quoting *Hal Roach*
 16 *Studios, Inc. v. Richard Feiner & Co.*, 896 F.2d 1542, 1555 n.19 (9th Cir. 1990)). The
 17 Court may, however, consider "matters of public record" and other extrinsic documents,
 18 "if the documents' authenticity . . . is not contested and the plaintiff's complaint
 19 necessarily relies on them." *Lee v. City of Los Angeles*, 250 F.3d 668, 688-89 (9th Cir.
 20 2001) (internal quotations omitted). See also *Wynn v. Nat'l Broad. Co.*, 234 F. Supp. 2d
 21 1067, 1077 n. 6 (C.D. Cal. 2002) (citing *Jablon v. Dean Witter & Co.*, 614 F.2d 677, 682
 22 (9th Cir. 1980)) (noting that dismissal on statute of limitations grounds is only
 23 appropriate "if the running of the statute is apparent on the face of the complaint or in
 24 documents outside of the pleadings that the Court is willing to consider"). Wieben's

26 ²¹NGM acknowledges, in a notice of errata, that "Wieben's claims under the
 27 FLSA and NRS §§ 608.020-050 are subject to a two-year statute of limitations, while
 28 Plaintiffs' claims under NRS § 608.016, NRS § 608.018, and the Nevada Constitution
 42.)

1 handwritten resignation notice is not a matter of public record, and Wieben does not rely
2 on the notice in pleading his claims. The Court finds it premature to conclude, based on
3 incomplete supplemented facts beyond the face of the Complaint, that Wieben's claims
4 are time barred.

Even assuming Wieben resigned on the date indicated in the extrinsic resignation notice, additional facts may nevertheless bear on whether his claims fall within the statute of limitations. In Nevada, a plaintiff may bring a civil action “at any time within 2 years after the employer’s failure” to pay “wages, compensation or salary . . . in accordance with the requirements set forth in [NRS §§] 608.020 to 608.050.” NRS § 608.135. And as Plaintiffs note, under NRS § 608.030, an employer is not required to pay an employee after resignation until the day he “would have regularly been paid the wages or compensation,” or “seven days after he resigns . . . whichever is earlier.” Here, the date on which final payment was due to Wieben is not clear.²² See *In re Lowe’s Companies, Inc. Fair Lab. Standards Act & Wage & Hour Litig.*, 517 F. Supp. 3d 484, 509 (W.D.N.C. 2021)) (applying Nevada law and finding, where a plaintiff alleged they worked at Lowe’s “from March 2013 until February 2018,” that “even assuming [the plaintiff] worked . . . on the last possible date (February 28, 2018), his cause of action would have accrued, at the latest, seven days later . . . ”).

Moreover, with regard to his surviving FLSA claims, the Court finds that Wieben has sufficiently pled willfulness. See *Coyne*, 2022 WL 4379155, at *2 (“The FLSA ‘has a two-year statute of limitations for claims unless the employer’s violation was ‘willful,’ in which case the statute of limitations is extended to three years.’”) (quoting *Flores v. City of San Gabriel*, 824 F.3d 890, 895 (9th Cir. 2016)). “At the pleading stage, a plaintiff need not allege willfulness with specificity.” *Id.* (citing *Rivera v. Peri & Sons Farms, Inc.*, 735 F.3d 892, 902-03 (9th Cir. 2013)). NGM contends that Plaintiff cannot show

²⁷ ²⁸ ²²In its reply, NGM includes a pay slip ostensibly showing that Wieben was last paid on October 18, 2022. (ECF No. 41-1.) The Court will not consider this document attached, for the first time, to the reply.

1 willfulness because “no Nevada case or other law has ever imposed an obligation on
2 Nevada employers to compensate employee commute time.” (ECF No. 41 at 9.) But
3 while the Court has found that Plaintiffs fail to state shuttle-time claims regarding,
4 Plaintiffs have sufficiently alleged that they were not properly compensated for pre- and
5 post-shift time handling tools, equipment, and protective gear. Those facts, combined
6 with allegations that Plaintiffs did not clock in and out and NGM made no effort to record
7 their actual daily work, are adequate at this stage to support willfulness.

8 Accordingly, the Court denies NGM’s request to dismiss Wieben’s claims as time
9 barred.

10 **IV. CONCLUSION**

11 The Court notes that the parties made several arguments and cited to several
12 cases not discussed above. The Court has reviewed these arguments and cases and
13 determines that they do not warrant discussion as they do not affect the outcome of the
14 Motion before the Court.

15 It is therefore ordered that Nevada Gold Mine’s motion to dismiss (ECF No. 26) is
16 granted in part and denied in part. The Motion is granted with respect to Plaintiffs’
17 shuttle-time claims. The Motion is denied with respect to Plaintiffs remaining claims.

18 It is further ordered that Plaintiffs may file an amended complaint within 15 days
19 to correct the deficiencies in their shuttle-time claims identified in this order.

20 It is further ordered that, if Plaintiffs do not file an amended complaint, this action
21 will proceed on Plaintiffs’ FLSA and Nevada law claims related to alleged
22 uncompensated pre- and post-shift work not including shuttle-time. (ECF No. 1.)

23 DATED THIS 27th Day of June 2025.

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26

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28 MIRANDA M. DU
UNITED STATES DISTRICT JUDGE